AMENDED IN ASSEMBLY MARCH 29, 2012

CALIFORNIA LEGISLATURE—2011–12 REGULAR SESSION

ASSEMBLY BILL

No. 1736

Introduced by Assembly Member Smyth

February 16, 2012

An act to amend Section 54950 Sections 54954.5 and 54957 of the Government Code, relating to local government.

LEGISLATIVE COUNSEL'S DIGEST

AB 1736, as amended, Smyth. Local government: open meetings. The Ralph M. Brown Act requires each legislative body of a local agency to provide the time and place for holding regular meetings and requires that all meetings of a legislative body be open and public-and. Under the act, all persons be are permitted to attend any meeting of the legislative body of a local agency, unless a closed session is authorized. The act makes a statement of intent in this regard. Under the act, the legislative body of a local agency is authorized to hold closed sessions with the Attorney General, district attorney, agency counsel, sheriff, or chief of police, or their respective deputies, or a security consultant or a security operations manager, on matters posing a threat to the security of public buildings, a threat to the security of essential public services, as specified, or a threat to the public's right of access to public services or public facilities.

This bill would make technical, nonsubstantive changes to these provisions.

This bill would authorize the legislative body of a local agency to hold these closed sessions with the Governor. The bill would make a conforming change to a related provision.

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Existing constitutional provisions require that a statute that limits the right of access to the meetings of public bodies or the writings of public officials and agencies be adopted with findings demonstrating the interest protected by the limitation and the need for protecting that interest.

This bill would make legislative findings to that effect.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 54954.5 of the Government Code is 2 amended to read:
- 3 54954.5. For purposes of describing closed session items 4 pursuant to Section 54954.2, the agenda may describe closed sessions as provided below. No A legislative body or elected
- official shall not be in violation of Section 54954.2 or 54956 if the
- closed session items were described in substantial compliance with
- this section. Substantial compliance is satisfied by including the information provided below, irrespective of its format.
- 10 (a) With respect to a closed session held pursuant to Section 11 54956.7:
 - LICENSE/PERMIT DETERMINATION

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- 13 Applicant(s): (Specify number of applicants)
- 14 (b) With respect to every item of business to be discussed in 15 closed session pursuant to Section 54956.8:
 - CONFERENCE WITH REAL PROPERTY NEGOTIATORS
- Property: (Specify street address, or if no street address, the parcel number or other unique reference, of the real property under 18 19 negotiation)
- 20 Agency negotiator: (Specify names of negotiators attending the 21 closed session) (If circumstances necessitate the absence of a
- 22 specified negotiator, an agent or designee may participate in place
- 23 of the absent negotiator so long as the name of the agent or
- 24 designee is announced at an open session held prior to the closed 25 session.)
- Negotiating parties: (Specify name of party (not agent)) 26
- 27 Under negotiation: (Specify whether instruction to negotiator
- 28 will concern price, terms of payment, or both)

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- 1 (c) With respect to every item of business to be discussed in 2 closed session pursuant to Section 54956.9:
- 3 CONFERENCE WITH LEGAL COUNSEL—EXISTING
- 4 LITIGATION
- 5 (Subdivision (a) of Section 54956.9)
- Name of case: (Specify by reference to claimant's name, names of parties, case or claim numbers)
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- 9 Case name unspecified: (Specify whether disclosure would 10 jeopardize service of process or existing settlement negotiations)
- 11 CONFERENCE WITH LEGAL COUNSEL—ANTICIPATED
- 12 LITIGATION
- Significant exposure to litigation pursuant to subdivision (b) of Section 54956.9: (Specify number of potential cases)
- (In addition to the information noticed above, the agency may be required to provide additional information on the agenda or in an oral statement prior to the closed session pursuant to subparagraphs (B) to (E), inclusive, of paragraph (3) of subdivision
- 19 (b) of Section 54956.9.)
- 20 Initiation of litigation pursuant to subdivision (c) of Section 54956.9: (Specify number of potential cases)
- 22 (d) With respect to every item of business to be discussed in closed session pursuant to Section 54956.95:
 - LIABILITY CLAIMS
- Claimant: (Specify name unless unspecified pursuant to Section 54961)
- 27 Agency claimed against: (Specify name)
- 28 (e) With respect to every item of business to be discussed in closed session pursuant to Section 54957:
- 30 THREAT TO PUBLIC SERVICES OR FACILITIES
- 31 Consultation with: (Specify name of executive or law
- 32 enforcement agency and title of officer, or name of applicable
- 33 agency representative and title)
- 34 PUBLIC EMPLOYEE APPOINTMENT
- 35 Title: (Specify description of position to be filled)
- 36 PUBLIC EMPLOYMENT
- 37 Title: (Specify description of position to be filled)
- 38 PUBLIC EMPLOYEE PERFORMANCE EVALUATION
- 39 Title: (Specify position title of employee being reviewed)
- 40 PUBLIC EMPLOYEE DISCIPLINE/DISMISSAL/RELEASE

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1 (No additional information is required in connection with a 2 closed session to consider discipline, dismissal, or release of a 3 public employee. Discipline includes potential reduction of 4 compensation.)

(f) With respect to every item of business to be discussed in closed session pursuant to Section 54957.6:

CONFERENCE WITH LABOR NEGOTIATORS

Agency designated representatives: (Specify names of designated representatives attending the closed session) (If circumstances necessitate the absence of a specified designated representative, an agent or designee may participate in place of the absent representative so long as the name of the agent or designee is announced at an open session held prior to the closed session.)

Employee organization: (Specify name of organization representing employee or employees in question)

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Unrepresented employee: (Specify position title of unrepresented employee who is the subject of the negotiations)

19 (g) With respect to closed sessions called pursuant to Section 20 54957.8:

CASE REVIEW/PLANNING

(No additional information is required in connection with a closed session to consider case review or planning.)

(h) With respect to every item of business to be discussed in closed session pursuant to Sections 1461, 32106, and 32155 of the Health and Safety Code or Sections 37606 and 37624.3 of the Government Code:

REPORT INVOLVING TRADE SECRET

29 Discussion will concern: (Specify whether discussion will 30 concern proposed new service, program, or facility)

31 Estimated date of public disclosure: (Specify month and year)

32 HEARINGS

- 33 Subject matter: (Specify whether testimony/deliberation will 34 concern staff privileges, report of medical audit committee, or 35 report of quality assurance committee)
- 36 (i) With respect to every item of business to be discussed in closed session pursuant to Section 54956.86:
- 38 CHARGE OR COMPLAINT INVOLVING INFORMATION
- 39 PROTECTED BY FEDERAL LAW

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(No additional information is required in connection with a closed session to discuss a charge or complaint pursuant to Section 54956.86.)

(j) With respect to every item of business to be discussed in closed session pursuant to Section 54956.96:

CONFERENCE INVOLVING A JOINT POWERS AGENCY (Specify by name)

Discussion will concern: (Specify closed session description used by the joint powers agency)

Name of local agency representative on joint powers agency board: (Specify name)

(Additional information listing the names of agencies or titles of representatives attending the closed session as consultants or other representatives.)

(k) With respect to every item of business to be discussed in closed session pursuant to Section 54956.75:

AUDIT BY BUREAU OF STATE AUDITS

SEC. 2. Section 54957 of the Government Code is amended to read:

- 54957. (a) Nothing contained in this This chapter shall not be construed to prevent the legislative body of a local agency from holding closed sessions with the Governor, Attorney General, district attorney, agency counsel, sheriff, or chief of police, or their respective deputies, or a security consultant or a security operations manager, on matters posing a threat to the security of public buildings, a threat to the security of essential public services, including water, drinking water, wastewater treatment, natural gas service, and electric service, or a threat to the public's right of access to public services or public facilities.
- (b) (1) Subject to paragraph (2), nothing contained in this this chapter shall not be construed to prevent the legislative body of a local agency from holding closed sessions during a regular or special meeting to consider the appointment, employment, evaluation of performance, discipline, or dismissal of a public employee or to hear complaints or charges brought against the employee by another person or employee unless the employee requests a public session.
- (2) As a condition to holding a closed session on specific complaints or charges brought against an employee by another person or employee, the employee shall be given written notice of

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his or her right to have the complaints or charges heard in an open session rather than a closed session, which notice shall be delivered to the employee personally or by mail at least 24 hours before the time for holding the session. If notice is not given, any disciplinary or other action taken by the legislative body against the employee based on the specific complaints or charges in the closed session shall be null and void.

- (3) The legislative body also may exclude from the public or closed meeting, during the examination of a witness, any or all other witnesses in the matter being investigated by the legislative body.
- (4) For the purposes of this subdivision, the term "employee" shall include an officer or an independent contractor who functions as an officer or an employee but shall not include any elected official, member of a legislative body or other independent contractors. Nothing in this This subdivision shall not limit local officials' ability to hold closed session meetings pursuant to Sections 1461, 32106, and 32155 of the Health and Safety Code or Sections 37606 and 37624.3 of the Government Code. Closed sessions held pursuant to this subdivision shall not include discussion or action on proposed compensation except for a reduction of compensation that results from the imposition of discipline.
- SEC. 3. The Legislature finds and declares that Section 2 of this act, which amends Section 54957 of the Government Code, imposes a limitation on the public's right of access to the meetings of public bodies or the writings of public officials and agencies within the meaning of Section 3 of Article I of the California Constitution. Pursuant to that constitutional provision, the Legislature makes the following findings to demonstrate the interest protected by this limitation and the need for protecting that interest:

Without some freedom to protect sensitive information, security is compromised. Therefore, the health and safety of the people of California is enhanced by giving governing bodies the authority to meet with the Governor in closed meetings to discuss security matters that may include sensitive information.

SECTION 1. Section 54950 of the Government Code is amended to read:

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54950. In enacting this chapter, the Legislature finds and declares that the public commissions, boards and councils, and the other public agencies in this state exist to aid in the conduct of the people's business. It is the intent of the law that their actions be taken openly and that their deliberations be conducted openly.

The people of this state do not yield their sovereignty to the agencies that serve them. The people, in delegating authority, do not give their public servants the right to decide what is good for the people to know and what is not good for them to know. The people insist on remaining informed so that they may retain control over the instruments they have created.